

public, and do not have a ready-made political constituency that major weapons systems or public works projects enjoy. As a result, the slashing of the President's international affairs budget request has too often become an annual Washington ritual—right up there with the blooming of the cherry blossoms and the Redskins' opening game.

As someone who once led an agency with a thin domestic constituency, I am familiar with this dilemma. Since arriving at the Pentagon I've discovered a markedly different budget dynamic—not just in scale but the reception one gets on the Hill. Congress often asks the military services for lists of things that they need, but that the Defense Secretary and the President were too stingy to request. As you can imagine, this is one congressional tasking that prompts an immediate and enthusiastic response.

It has become clear that America's civilian institutions of diplomacy and development have been chronically undermanned and underfunded for far too long—relative to what we spend on the military, and more important, relative to the responsibilities and challenges our nation has around the world. I cannot pretend to know the right dollar amount—I know it's a good deal more than the one percent of the federal budget that it is right now. But the budgets we are talking about are relatively small compared to the rest of government, a steep increase of these capabilities is well within reach—as long as there is the political will and wisdom to do it.

But even as we agree that more resources are needed, I believe that there is more to this problem than how much money is in the 150 Account. The challenge we face is how best to integrate these tools of statecraft with the military, international partners, and the private sector.

Where our government has been able to bring America's civilian and the military assets together to support local partners, there have been incredibly promising results. One unheralded example, one you will not read about in the newspapers, is in the Philippines. There the U.S. Ambassador—Kristie Kenney—has overseen a campaign involving multiple agencies working closely together with their Philippine counterparts in a synchronized effort that has delegitimized and rolled back extremists in Mindanao. Having a strong, well-supported chief of mission has been crucial to success.

The vastly larger, more complex international effort in Afghanistan presents a different set of challenges. There are dozens of nations, hundreds of NGOs, universities, development banks, the United Nations, the European Union, NATO—all working to help a nation beset by crushing poverty, a bumper opium crop, and a ruthless and resilient insurgency. Getting all these different elements to coordinate operations and share best practices has been a colossal—and often all too often unsuccessful—undertaking. The appointment this spring of a UN special representative to coordinate civilian reconstruction in Afghanistan is an important step forward. And at the last NATO defense ministerial, I proposed a civilian-military planning cell for Regional Command South to bring unity to our efforts in that critically important part of the country. And I asked Kai Eide, when I met with him last week, to appoint a representative to participate in this cell.

Repeating an Afghanistan or an Iraq—forced regime change followed by nation-building under fire—probably is unlikely in the foreseeable future. What is likely though, even a certainty, is the need to work with and through local governments to avoid the next insurgency, to rescue the next failing state, or to head off the next humanitarian disaster.

Correspondingly, the overall posture and thinking of the United States armed forces has shifted—away from solely focusing on direct American military action, and towards new capabilities to shape the security environment in ways that obviate the need for military intervention in the future. This approach forms the basis of our near-term planning and influences the way we develop capabilities for the future. This perspective also informed the creation of Africa Command, with its unique interagency structure, a deputy commander who is an ambassador not a general, as well as Southern Command's new orientation and priorities in Latin America.

Overall, even outside Iraq and Afghanistan, the United States military has become more involved in a range of activities that in the past were perceived to be the exclusive province of civilian agencies and organizations. This has led to concern among many organizations—perhaps including many represented here tonight—about what's seen as a creeping “militarization” of some aspects of America's foreign policy.

This is not an entirely unreasonable sentiment. As a career CIA officer I watched with some dismay the increasing dominance of the defense 800 pound gorilla in the intelligence arena over the years. But that scenario can be avoided if—as is the case with the intelligence community today—there is the right leadership, adequate funding of civilian agencies, effective coordination on the ground, and a clear understanding of the authorities, roles, and understandings of military versus civilian efforts, and how they fit, or in some cases don't fit, together.

We know that at least in the early phases of any conflict, contingency, or natural disaster, the U.S. military—as has been the case throughout our history—will be responsible for security, reconstruction, and providing basic sustenance and public services. I make it a point to reinforce this message before military audiences, to ensure that the lessons learned and re-learned in recent years are not forgotten or again pushed to the margins. Building the security capacity of other nations through training and equipping programs has emerged as a core and enduring military requirement, though none of these programs go forward without the approval of the Secretary of State.

In recent years the lines separating war, peace, diplomacy, and development have become more blurred, and no longer fit the neat organizational charts of the 20th century. All the various elements and stakeholders working in the international arena—military and civilian, government and private—have learned to stretch outside their comfort zone to work together and achieve results.

For example, many humanitarian and international organizations have long prided themselves on not taking sides and avoiding any association with the military. But as we've seen in the vicious attacks on Doctors Without Borders in Afghanistan, and the U.N. Mission in Iraq, violent extremists care little about these distinctions.

To provide clearer rules of the road for our efforts, the Defense Department and “Inter-Action”—the umbrella organization for many U.S.-based NGOs—have, for the first time, jointly developed guidelines for how the military and NGOs should relate to one another in a hostile environment. The Pentagon has also refined its guidance for humanitarian assistance to ensure that military projects are aligned with wider U.S. foreign policy objectives and do not duplicate or replace the work of civilian organizations.

Broadly speaking, when it comes to America's engagement with the rest of the world, you probably don't hear this often from a

Secretary of Defense, it is important that the military is—and is clearly seen to be—in a supporting role to civilian agencies. Our diplomatic leaders—be they in ambassadors' suites or on the seventh floor of the State Department—must have the resources and political support needed to fully exercise their statutory responsibilities in leading American foreign policy.

The challenge facing our institutions is to adapt to new realities while preserving those core competencies and institutional traits that have made them so successful in the past. The Foreign Service is not the Foreign Legion, and the United States military should never be mistaken for the Peace Corps with guns. We will always need professional Foreign Service officers to conduct diplomacy in all its dimensions, to master local customs and culture, to negotiate treaties, and advance American interests and strengthen our international partnerships. And unless the fundamental nature of humankind and of nations radically changes, the need—and will to use—the full range of military capabilities to deter, and if necessary defeat, aggression from hostile states and forces will remain.

In closing, I am convinced, irrespective of what is reported in global opinion surveys, or recounted in the latest speculation about American decline, that around the world, men and women seeking freedom from despotism, want, and fear will continue to look to the United States for leadership.

As a nation, we have, over the last two centuries, made our share of mistakes. From time to time, we have strayed from our values; on occasion, we have become arrogant in our dealings with other countries. But we have always corrected our course. And that is why today, as throughout our history, this country remains the world's most powerful force for good—the ultimate protector of what Vaclav Havel once called “civilization's thin veneer.” A nation Abraham Lincoln described as mankind's “last, best hope.”

For any given cause or crisis, if America does not lead, then more often than not, what needs to be done simply won't get done. In the final analysis, our global responsibilities are not a burden on the people or on the soul of this nation. They are, rather, a blessing.

Thank you for this award and I salute you for all that you do—for America, and for humanity.

## LEAD-SAFE HOUSING FOR KIDS ACT

SPEECH OF

**HON. SHEILA JACKSON-LEE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, July 29, 2008*

Ms. JACKSON-LEE of Texas. Madam Speaker, I rise today in support of H.R. 6309 the “Lead Safe Housing for Kids Act”. First, I would like to thank my distinguished colleague, KEITH ELLISON of Minnesota, for introducing this important legislation. This bill will amend the “Residential Lead-Based Paint Hazard Reduction Act of 1992” by setting the environmental intervention level for lead to 10 micrograms per deciliter. Its purpose is to enact stricter provisions concerning the hazards resulting from lead-based paint in households. I strongly encourage my colleagues to support this act.

The “Lead-Safe Housing for Kids Act” is important because of its potential to ensure

greater protection for children. Children are most at risk of suffering from the toxicity of lead paint. Lead is a dangerous substance, especially so for children under the age of six, who are only beginning the process of developing their bodies and brains. Lead paint can cause nervous system damage, loss of hearing, stunted growth, severe kidney damage, and can even disrupt the development of the brain and the faculty of cognition.

Lead-contaminated household dust, resulting from lead paint is the primary cause of lead poisoning in children throughout the United States. Though the number of children in the United States with dangerous levels of lead has dropped from 13.5 million in 1978, roughly 300,000 children still have unsafe blood lead levels that are in excess of 10 micrograms per deciliter. 300 thousand, a number equaling half of the population of Texas District 18, are currently at a distinct risk of suffering from lead poisoning. Indeed, this is a major problem.

Of the \$43.4 billion spent in the United States annually on pediatric environmental disease, a great majority goes to combating and treating childhood lead poisoning. It is because of this that we must act now in putting forth more stringent testing requirements to combat the grave danger posed by lead paint.

Upon enactment of the act, the HUD will have 90 days to comply with the new environmental intervention blood lead level of at or above 10 micrograms of per deciliter, the point at which the CDC has found cause for concern. This bill will save countless children from suffering from the myriad ailments that come hand in hand with lead paint.

The tragedies of these children and others have exposed the fundamental problem which this bill addresses. For too long there has been no clear federally mandated standard to indicate excess blood lead levels in households, or to require action. This bill will go far to ensure that the children of our Nation are able to enjoy good health, by making certain that all houses become lead safe.

Recently I amended H.R. 2352, the "School Safety Enhancement Act of 2007", which sought to enhance the safety of our elementary schools, secondary schools, and institutions of higher learning, by increasing the amount of money available for school safety. It is critical especially that we make funds available for poor communities, and specifically to require the creation of a tip hotline for school officials, parents, and students, to report the existence of hazards and chemicals. I also provided amendments that would require institutions to create a safety plan, dealing with potential terror, chemical, or otherwise hazardous situations. These concerns for the safety of children in schools are similar to those concerns that I have for the wellbeing of children in their homes. In both situations, I believe children should be free from the dangers presented by hazardous materials and situations, including the threat of lead paint.

As the safety of children should be critical to all Americans, I urge my colleagues to support this act to protect our Nation's children and our Nation's future from harm's way.

# EXPRESSING SUPPORT FOR THE UNITED NATIONS AFRICAN UNION MISSION IN DARFUR (UNAMID)

SPEECH OF

**HON. LYNN C. WOOLSEY**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, July 30, 2008*

Ms. WOOLSEY. Madam Speaker, I rise in support of H. Res. 1351. This resolution expresses the support for the United Nations African Union Mission in Darfur. It also calls upon United Nation Member States and the international community to contribute the resources necessary to ensure the success of the mission.

On July 8, 2008, seven U.N. peacekeepers were killed and an additional 22 were wounded while serving on the mission to bring peace and stability to the Darfur region of Sudan. This is only the latest in series of attacks on the peacekeepers. The severe lack of troops, police officers, and air transport limits the mission's effectiveness.

Despite the deployment of 26,000 peacekeepers, their efforts are constantly thwarted by the Sudanese government and rebels. Clearly, the success of the mission depends on additional contributions of U.N. Member Nations and the international community. Therefore, I ask Congress to condemn the attacks on the U.N. peacekeepers in Darfur and I ask that the Sudanese government ensure that those responsible are brought to justice.

We express our full commitment to the people of Darfur and call on all members of the international community to contribute the resources necessary to ensure the success of the United Nations African Union Mission in Darfur. We cannot in good conscience turn away from this troubled region. It deserves our full support and attention to bring a halt to the atrocities committed in this area of the world.

## TRIBUTE TO NICK DONOFRIO

**HON. ROSA L. DeLAURO**

OF CONNECTICUT

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 31, 2008*

Ms. DELAURO. Madam Speaker, it is my great pleasure to pay special tribute to Connecticut resident Mr. Nick Donofrio who is retiring after more than 40 years in various leadership capacities at the IBM Corporation.

Nick joined IBM in 1967 and spent the early part of his career in integrated circuit and chip development, as a designer of logic and memory chips. He held numerous technical management positions and, later, executive positions in several of IBM's product divisions. He has led many of IBM's major development and manufacturing teams—from semiconductor and storage technologies, to microprocessors and personal computers, to IBM's entire family of servers.

Nick has always been a champion for innovation across IBM and its global ecosystem. He has been the leader of IBM's global technology strategy. In addition to his strategic business mission, Nick has led the development and retention of IBM's technical population and strives to enrich that community with a diversity of culture and thought.

Nick has been focused sharply on advancing education, employment and career opportunities for underrepresented minorities and women—all issues of great importance to me as well.

He served for many years on the Board of Directors for the National Action Council for Minorities in Engineering (NACME). He has served on the Board of Directors for INROADS, a non-profit organization focused on the training and development of talented minority youth for professional careers in business and industry, and he is co-chair of the New York Hall of Science. A fellow Italian-American, Nick was awarded the prestigious 2007 National Education and Leadership Award from the Sons of Italy Foundation.

He is the holder of seven technology patents and is a member of numerous technical and science honor societies. In 2002, Nick was recognized by Europe's Institution of Electrical Engineers with the Mensforth International Gold Medal for outstanding contributions to the advancement of manufacturing engineering. In 2003, he was named Industry Week magazine's Technology Leader of the Year, the University of Arizona's Technical Executive of the Year, and was presented with the Rodney D. Chipp Memorial Award by the Society of Women Engineers for his outstanding contributions to the advancement of women in the engineering field. In 2005, Nick was elected a member of the American Academy of Arts and Sciences, he was presented with Syracuse University's highest alumni honor—the George Arents Pioneer Medal, and he was honored by CNBC with its Overall Technology Leadership Award.

Madam Speaker, please join me in congratulating Nick Donofrio as he begins a new, exciting chapter in his life.

## TELL CITY SESQUICENTENNIAL CELEBRATION

**HON. BARON P. HILL**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 31, 2008*

Mr. HILL. Madam Speaker, 2008 marks the 150th anniversary of the founding of Tell City, in Perry County, Indiana. Nestled on the Ohio River and surrounded by the natural beauty of the Hoosier National Forest, the city's 7,500 citizens personify a warm and welcoming demeanor and help define the term "Hoosier Hospitality."

The Town's ceremonial observance of this anniversary will be held beginning Saturday, August 2nd continuing through August 9th, 2008. Organized to coincide with the city's annual Schweizerfest, itself a Hoosier treasure developed in 1959 after the city's centennial celebration, a number of celebratory events have been planned including musical performances, historical tours, steamboat river cruises, a city picnic, as well as a parade and trolley tours. I look forward to celebrating Tell City's Sesquicentennial with its residents and attending some of these events during the festival.

The history of Tell City is richly accentuated by the story of European immigrants that came to our country during the 19th Century. The story begins not in Indiana but in neighboring Cincinnati, Ohio. Cincinnati was a